

## **Table of Contents**

Executive Summary	3
Implementation Summary	
1. Facility Management:	
Facility Energy Efficiency	
Efficiency Measures, Investment, and Performance Contracting	
Renewable Energy	
Water Efficiency	
High Performance Sustainable Buildings	
Waste Management and Diversion	
2. Fleet Management:	
Transportation / Fleet Management	
3. Cross-Cutting:	
Sustainable Acquisition / Procurement	
Electronics Stewardship	
Greenhouse Gas Emissions	
4. Agency Identified Priorities:	12
Notable Projects and Highlights	12

#### **Executive Summary**

The U.S. Department of Health and Human Services (HHS) Sustainability Program, led by the HHS Chief Sustainability Officer (CSO), is committed to continuing engagement of the HHS community to promote a culture of quality improvement and to lead the advancement of human health, environmental stewardship, and sustainability through partnership and innovation. HHS uses an interdisciplinary, collaborative approach to sustainability with all employees, contract personnel, and the private sector, to develop and implement sustainability endeavors connected with the following goal areas:

- Design, build and maintain sustainable buildings, facilities and infrastructure
- Improve energy efficiency
- Reduce greenhouse gas (GHG) emissions
- Leverage clean and renewable energy
- Increase water conservation
- Improve fleet and vehicle efficiency and management
- Purchase sustainable products and services
- Minimize waste and prevent pollution
- Implement performance contracts for federal buildings and
- Manage electronic equipment and data centers responsibly.

The HHS Sustainability Program achieves sustainability goal area targets with the help of appointed goal managers across the agency and within the HHS Operating Divisions (OpDivs). Goal managers coordinate initiatives related to sustainability in specific goal areas. They serve as champions for sustainability to promote widespread adoption of sustainable practices throughout the agency.

HHS has incorporated the fundamentals of sustainability into the daily operations of campuses and facilities as can been seen by the fact that the HHS greenhouse gas emissions have been reduced by 36.2 percent in fiscal year 2017 as compared to FY 2008.

The HHS Sustainability Report and Implementation Plan details the strategies and actions that will enable HHS to achieve additional sustainability improvements and cost savings. Specific emphasis will be placed on energy and water efficiency improvements using performance contracting funding vehicles, the installation of on-site renewable energy projects, high-performance building designs for new construction and renovations, implementation of sustainability laboratories practices, and continued integration of sustainability acquisitions.

#### **Implementation Summary**

#### 1. Facility Management:

#### **FACILITY ENERGY EFFICIENCY**

FY 2017 Status: 32 percent reduction on energy intensity basis as compared to a FY 2003 baseline

Implementation S	tatus
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HHS OpDivs have focused efforts on making energy efficiency investments in agency buildings, installing and monitoring energy meters/submeters, tracking monthly energy data (often using Portfolio Manager), and using this data to improve energy management and performance.

In addition, new designs and renovations incorporate the 2016 Guiding Principles for increased efficiency.

These strategies have resulted in an overall reduction of 32 percent in energy use intensity from the 2003 baseline.

In FY 2018, the Indian Health Service (IHS) facilities maintenance and improvement budget was provided \$91.8 million in additional funding to reduce the backlog of essential maintenance and repair (BEMAR) at IHS-supported healthcare facilities. Much of those funds are being used to replace aged heating and cooling systems with more efficient equipment and methods.

At the National Institutes of Health (NIH) Research Triangle Park (RTP), the agency's first net-zero warehouse came on line.
NIH is still waiting on the final U.S. Green Buildings Council review to determine whether the project will be awarded a Leadership in Energy and Environmental Design (LEED) rating of Gold or Platinum.

## **Operational Context**

HHS facilities are predominately energy intensive laboratories with operating requirements that include 24/7 operations, 100 percent outdoor air, and a high frequency of air changes. These operating constraints pose a challenge to meeting energy reduction requirements.

Additionally, mission changes and new construction or renovations to meet current laboratory and research requirements increase the challenge to obtain significant reductions.

HHS facility managers continuously assess new efficiency projects for all buildings where lifecycle cost effective.

#### **Priority Strategies and Planned Actions**

Over the next two fiscal years, HHS projects an annual 1.5% decrease in energy intensity, from the previous year.

HHS will continue to maximize the use of cost-effective performance contracting to implement energy efficiency measures and achieve energy reductions.

Incorporating energy efficiency into all construction projects, both for new construction and for renovations, will continue to be a priority.

- HHS OpDivs will focus on implementing existing performance contract task orders and awarding new task orders in FY 2018 and beyond.
- In FY 2018 and 2019, Food and Drug Administration (FDA) Jefferson Laboratories Complex (JLC) will continue installation of a direct digital continuous commissioning system that will map all points on campus and allow the metering of individual equipment to calculate how much energy is being consumed.
- FDA is incorporating LEED and Green Building Design Principles in the design of the JLC \$30 million renovation to Building 14 and 53A and the new replacement lab building for the Winchester Engineering and Analytical Center (WEAC).
- IHS will prioritize maintaining healthcare accreditation, completing energy evaluations, and upgrading and constructing new facilities that meet the 2016 Guiding Principles.
- NIH is currently renovating the E Wing of Building 10 that will substantially reduce the current building energy use (approximately 217,000 GSF (gross square feet).

## EFFICIENCY MEASURES, INVESTMENT, AND PERFORMANCE CONTRACTING

Energy Savings Performance Contract (ESPC) and Utility Energy Services Contract (UESC) investment / number of projects FY 2017: \$5.6 million / 1

covering multiple facilities on the	analyze a solar rooftop
Bethesda campus.	project.
•FY 2017, NIH completed a UESC for	HHS will analyze clean
repair of economizers at the Bethesda	energy technologies in all
Central Utility Plant (CUP).	investment grade audits.

#### RENEWABLE ENERGY

FY 2017 Status: 21.8 percent renewable electricity

Implementation Status	Operational Context	Priority Strategies and Planned Actions
HHS will focus renewable energy strategies on the implementation of onsite generation projects. Where necessary, HHS OpDivs will purchase RECs to meet the minimum 7.5 percent renewable electricity requirement.  Potential renewable energy projects will be identified through energy evaluations and implemented using performance contracting.  • FY 2017, CDC installed three solar photovoltaic (PV) array ECMs totaling 2-megawatts (MW) as part of performance contracts.  • FY 2017, FDA installed a 1.3 MW PV system at Irvine as part of a UESC.	HHS has exceeded the mandated percentage of renewable energy by purchasing renewable energy credits (RECs) above requirements and is aggressively pursuing onsite solar renewable energy where feasible.	In FY 2018 and FY 2019, HHS electricity usage will be met by 10% renewable energy sources.  • FY 2018, CDC will complete a 2.5 MW groundmount solar PV array as part of a UESC.  • FY 2018/19, CDC is pursuing an on-site fuel cell project for a new facility in Lawrenceville, Georgia.  • FY 2018, IHS will implement an on-site solar project at the Phoenix Indian Health Center as part of a UESC.  • FY 2018, IHS will complete a 496 MW PV array at the new Ft. Yuma Healthcare
PV system at Irvine as part of a		a 496 MW PV array at the

#### WATER EFFICIENCY

FY 2017 Status: 1 percent increase in potable water intensity as compared to FY 2007

Implementation Status	Operational Context	Priority Strategies and
		Planned Actions
HHS continues the	HHS has a large amount of	In FY 2018, HHS is projecting
implementation of performance	laboratory and vivarium space,	a 2.8% decrease in potable
contracts and direct funded	which are water-intensive	water intensity from the
water conservation measures	facilities. In addition, much of	previous year, and a 1.2%
(WCMs) for water metering,	the research performed requires	decrease in FY 2019.
steam traps, condensate units,	water in the research procedures.	
and low flow fixtures to	It is not uncommon for facilities	• FY 2019, CDC will
conserve water.	to change the type of research or	complete a condensate
	analytical testing performed, or	recovery WCM as part of

New construction and renovation projects include water efficiency measures such as plumbing fixtures; heating, ventilating and air-conditioning (HVAC) systems; lab systems; and infrastructure or storm water uses to the greatest extent possible.

- FY 2017, CDC used the building automation system (BAS) and WaterSignal systems to monitor water use real time and resolve multiple high-use alerts, saving significant amounts of water.
- FY 2017, CDC completed a well water UESC WCM for cooling tower and boiler make-up.
- FY 2017, CDC completed a stream replacement project, eliminating substantial maintenance associated with water usage.

the frequency of performance, which would, in turn, change the amount of water used in that facility.

Closed-loop process water systems are used to the greatest extent possible at HHS facilities. All once-through or open loop systems have been converted to closed-loop wherever possible. Current focus is to ensure closed-loop systems are part of all new designs and major renovations.

Where it is economical, facilities are considering storm water catchment, retention of cooling water tower blowdown and other means to provide for irrigation water.

- the UESC Phase 2 at the Roybal campus interconnecting all lab buildings to the CUPs cooling towers.
- FY 2018, CDC plans to expand WaterSignal services with a new contract to include monitoring of the existing water meters at the Fort Collins campus.
- FY 2019, NIH will complete a UESC WCM for RTP to use grey water from a nearby municipal waste water treatment plant for make-up water in cooling towers.
- FY 2018, IHS implemented a strategy at the Ft. Yuma Healthcare Center to treat and use the cooling tower blowdown water for all landscape irrigation eliminating the use of potable water for irrigation.

#### HIGH PERFORMANCE SUSTAINABLE BUILDINGS

FY 2017 Status: 4 percent buildings and 8 percent gross square foot (GSF)

Implementation Status	Operational	Priority Strategies and
	Context	Planned Actions
HHS new designs and renovations incorporate the	HHS strives to	HHS projects
2016 Guiding Principles and LEED standards to the	achieve high-	increasing the GSF of
greatest extent possible.	performance	sustainable buildings
	building standards	by 1% for each of the
Additionally, HHS operations management	in offices and	next two years.
incorporates the fundamentals of sustainability into	administration	
daily operations of campuses and facilities.	buildings and in the	<ul> <li>CDC will evaluate</li> </ul>
• CDC developed and employs the Fitwel healthy	energy and water	one existing
building certification program at their facilities.	intensive	building per fiscal
CDC Lawrenceville Lab Bldg. B installed PV	laboratories,	year for Fitwel
arrays in May/June 2018 to achieve Net Zero	hospitals, and	certification.
Energy.	health centers	• FDA will continue
• FDA JLC \$30 million renovation to Building 14	throughout HHS.	the JLC renovation
and 53A and the new WEAC 75,000 sf laboratory		and the WEAC
upon completion will receive LEED Silver	Agency and OpDiv	replacement lab
certified.	design guidelines	design,

- IHS Kayenta Center and Desert Sage Youth Center are LEED Gold certified facilities. Upon completion, Fort Yuma will achieve LEED Gold certified. The Cass Lake Hospital has met the 2016 Guiding Principles energy efficiency standard.
- NIH completed construction of a Net Zero Energy (NZE) warehouse. The first HHS NZE building.
- PSC 5600 Fishers Lane is a LEED Platinum certified building and received the Energy Star rating of 99.

outline the use of the 2016 Guiding Principles and LEED standards to maximize building efficiency.

- incorporating LEED and Green Building Design Principles.
- FY 2021, IHS will add new buildings to the Guiding Principles inventory.
- NIH will continue to identify and implement performance contracting ECMs to promote green buildings.

#### WASTE MANAGEMENT AND DIVERSION

FY 2017 Status: 72 percent waste diverted and 69 percent Construction and Demolition (C&D)

waste diverted

Implementation Status	Operational Context	Priority Strategies and Planned Actions
HHS facilities focus on	HHS facilities and	HHS will work to increase diverted waste
purchasing, recycling, and	campuses consist of	to 74% and C&D waste to 70% by FY
waste reduction strategies.	diverse laboratories	2019.
Efforts to find further avenues	with large requirements	
of waste reduction continue at	of supplies, chemicals,	<ul> <li>OpDivs collect and redistribute gently</li> </ul>
all levels. Education, outreach,	and equipment.	used office supplies to the greatest
and engagement of staff	Therefore, both non-	extent possible.
remain a priority.	hazardous and	<ul> <li>FDA is working to develop a</li> </ul>
The following specific	hazardous waste	Styrofoam recycling process due to the
strategies are applied in HHS	streams are diverse,	large volumes of Styrofoam packing
facilities:	requiring targeted	materials that are received.
• Extensive outreach efforts	efforts to minimize.	<ul> <li>CDC, FDA, and NIH have established</li> </ul>
to lab staffs, construction		sustainable laboratory Green teams that
managers, and operational		address issues, including waste
managers		prevention in laboratories.
Targeted effort to		<ul> <li>HHS OpDivs continue to complete</li> </ul>
maximize recycling and		environmental audits as part of
minimize waste in		environmental management system
laboratories		(EMS) programs that identify waste
• Efforts to replace		prevention measures.
hazardous chemicals with		• FY 2018, IHS implemented a material
safer substitutes, and		diversion goal within the Ft. Yuma
eliminate or reduce		Healthcare Center project that resulted
refrigerants.		in roughly 91 percent of construction
		waste diverted from landfills.

#### 2. Fleet Management:

## TRANSPORTATION / FLEET MANAGEMENT

FY 2017 Status: 30 percent reduction in petroleum and 268 percent increase in alternative fuel

since FY 2005

Implementation Status	Operational Context	Priority Strategies and Planned Actions
HHS uses a Fleet Management Information System (FMIS) to track real- time fuel consumption throughout the year for agency-owned, General Services Administration (GSA)-leased, and commercially-leased vehicles.	HHS has both domestic and international fleet vehicles. Most of the HHS fleet vehicles are leased from the GSA.	Through FY 2019, HHS projects an additional 5% per year reduction in petroleum use and a 2% per year increase in alternative fuel use.
HHS will continue to optimize and right- size fleet composition, by reducing vehicle size, eliminating underutilized vehicles, and acquiring and locating vehicles to match local fuel infrastructure.  HHS will continue to collect and utilize agency fleet operational data through deployment of vehicle telematics.	HHS continuously mitigates fleet size and cost, by replacing conventional fuel vehicles with more fuel-efficient vehicles (i.e. hybrids and electric).  Health-related emergencies create mission priorities that cause significant fluctuations in fleet use and GHG emissions.	<ul> <li>Replace conventional gasoline fleet vehicles with hybrids, alternative fuel, and electric vehicles.</li> <li>FY 2019, install telematics on seven light duty and medium duty vehicles.</li> <li>FY 2019/2020, install telematics on 30 vehicles at three locations.</li> </ul>

## 3. Cross-Cutting:

## SUSTAINABLE ACQUISITION / PROCUREMENT

FY 2017 Status: 5.6 percent contracts and 4.6 percent contract dollars with environmental

clauses

Implementation Status	Operational Context	Priority Strategies and Planned Actions
HHS follows the policies and strategies outlined in the Federal Acquisition Regulation to meet statutory mandates requiring purchasing preference for recycled content products, Energy	HHS will adhere to all applicable Federal Acquisition Regulation (FAR) sustainability clauses in construction and other relevant	For both FY 2018 and FY 2019, HHS projects an increase of 18 contracts and a value of \$300,000 with environmental clauses.  • CDC is working on cost-effective
Star qualified and Federal Energy Management Program (FEMP)- designated products, and bio-	service contracts.  HHS provided the acquisition workforce	ways to capture purchase card information and working on new training for purchase card holders.

preferred and bio-based products	with sustainable	• CDC will use an internal
designated by the U.S.	acquisition training,	procurement staff portal to
Department of Agriculture	focusing on biobased	disseminate information and
(USDA).	products, further	updates, particularly in regards to
	supporting the	the use of PSCs for biobased
For example:	inclusion of	purchasing.
<ul> <li>Category Management</li> </ul>	sustainability	• IHS will mandate that any new
Initiatives and	requirements in	Contract Specialists and Contracting
governmentwide acquisition	applicable contracts.	Officer's Representatives to
vehicles are incorporated into	IIIIC On Divis in turn	complete the Defense Acquisition
standard procurement	HHS OpDivs in turn detail procedures for	University (DAU) Online Training
processes.	their procurement staff.	Course (CLC-046, Sustainable
<ul> <li>Modify standard contract</li> </ul>	then procurement starr.	Procurement Program) within six
checklists to include		months after hire date. Also, any
applicable Product Service		newly hired Contracting Officer,
Codes (PSC) for green		who has not completed this training,
purchases and the reporting of		will also have six months after hire
bio-based and bio-preferred in		date to complete.
the contract documentation.		<ul> <li>NIH will require all new Ultra-Low</li> </ul>
<ul> <li>Require mandatory training</li> </ul>		Temperature (ULT) freezers
annually on sustainable		purchased at NIH must be Energy
purchasing requirements and		Star Certified.
applicable procurement		<ul> <li>The Centers for Medicare and</li> </ul>
procedures.		Medicaid Services (CMS) will
<ul> <li>Review and update reporting</li> </ul>		continue to look for opportunities
mechanisms to capture all		through market research that meet
sustainable acquisitions.		both category management

## **ELECTRONICS STEWARDSHIP**

FY 2017 Status:

99 percent equipment acquisition meeting Electronic Product Environmental Assessment Tool (EPEAT) requirements, 99 percent equipment with power management, and 100 percent compliance with disposal guidelines

initiatives and sustainable

acquisition goals.

Implementation Status	Operational Context	Priority Strategies & Planned
		Actions
100 percent of HHS-disposed	HHS Information	Over the next two fiscal years, HHS
electronics were processed using	Technology Services	projects to meet 100% compliance
environmentally sound methods,	Office (ITSO)	on electronic stewardship
including GSA Xcess, Computers for	maintains power	requirements.
Learning, Unicor, U.S. Postal Service	management on all	
Blue Earth Recycling Program, or	standard computing	HHS plans to increase awareness of
Certified Recycler (R2 or E-Stewards).	devices via	Electronic Product Environmental
	automated desktop	Assessment Tool purchasing and
HHS-used governmentwide strategic	management	maintain acquisition and end-of-life
sourcing vehicles to ensure	software, and all	compliance.
	power settings are	

procurement of equipment that meets sustainable electronics criteria.

HHS continues to improve tracking and reporting systems for electronics stewardship requirements through the lifecycle: acquisition and procurement, operations and maintenance, and endof-life management.

HHS continues to enable and maintain power management on all eligible electronics; measure and report compliance.

From 2011 to 2016, NIH has closed 54 of its 108 data centers: 9 of 42 (21 percent) of Tiered data centers and 45 of 66 (68 percent) of non-Tiered data centers. NIH closed six data centers in FY 2017 and plans to close an additional 15 data centers by FY 2020.

centrally managed and enforced on workstations.

HHS utilizes a GSAapproved disposition vendor for the disposal of all information technology (IT) equipment.

CDC ITSO designed, developed and implemented their Asset Management Tracking System (AMT) to track and report on all IT equipment throughout its lifecycle.

HHS will continue to work with HHS Acquisitions communities to ensure procurement of equipment that meets sustainable electronics criteria.

NIH plans to start an education campaign to help Intermural, Extramural and Administrative organizations better understand how cloud computing can support their missions.

The Data Center Optimization Initiative (DCOI) requires that a Data Center Energy Practitioner (DCEP) be assigned to each Tiered Data center. NIH plans to recruit, train and assign a DCEP to each Tiered data center.

The NIH data center owners and cloud contract holders will identify cost-saving opportunities. NIH plans to consolidate data centers that no longer adequately support the mission.

#### **GREENHOUSE GAS EMISSIONS**

FY 2017 Status: 36.2 percent reduction in Scope 1 and 2 emissions

Implementation Status	Operational Context	Priority Strategies and Planned
		Actions
HHS uses the U.S. Department of	HHS headquarters and	• HHS OpDivs will continue to use
Energy FEMP GHG emission	the OpDivs have	performance contracting as
report to identify/target high	dedicated sustainability	described above to implement
emission categories and implement	teams that continue to	ECMs and major campus energy
specific actions to address the	focus on the reduction of	improvements.
identified high emission areas.	GHG emissions.	On-site renewable energy
		projects will continue to be
Therefore, most Scope 1 and 2	Specific workgroups	implemented and new projects
efforts are targeted at energy use	meet to discuss	will be analyzed for HHS
reduction and improving	sustainability efforts and	facilities as described above.
efficiency of building and	initiatives for energy and	<ul> <li>Laboratory sustainability and</li> </ul>
laboratory operations.	water efficiency, high	plug loads are a growing
	performance buildings,	emphasis for HHS facilities.
The majority of Scope 3 reduction	fleet management,	Significant research and
efforts are currently focused on	sustainable acquisition,	procedures are being completed,
promoting green commuting habits	and employee outreach.	to improve the efficiency of
for employees. The increased use		laboratory equipment use such as

of public transportation, car and van pools, and teleworking are emphasized.

Significant energy reductions have been achieved through energy conservation measures (ECMs) implemented by performance contracting. HHS-funded projects achieving energy reductions include building controls upgrades, HVAC equipment upgrades, and lighting projects. The continued practice of the promotion of telework, transit subsidies, enhanced access to public transportation, and employee outreach have contributed to Scope 3 GHG reductions.

HHS will continue to incorporate sustainable practices into mission-related initiatives with the goal of reducing GHG emissions to minimize the adverse effect on the environment and human health.

- ULT freezers. HHS facilities personnel are working closely with scientists to determine more sustainable laboratory operations.
- Facilities and campus master plans continue to be updated to address long-term energy capacity, security, climate resiliency and efficiency issues with an emphasis on efficiency and sustainability.
- FY 2018, the newly completed IHS Ft. Yuma Healthcare Center as designed has reduced GHG emissions by 51% compared to median properties of similar use and type in when compared with Energy Star Portfolio Manager metrics.

#### 4. Agency Identified Priorities:

Enduring, resilient facilities and operations are critical to support HHS as it ensures preparedness, safety and security of staff, and agility to fulfill the HHS mission. Therefore, resiliency planning will also be a part of the HHS facility master plans and sustainability priorities. CDC's 2025 target is for one existing building to be energy net zero. IHS is planning to develop new chapter(s) for the IHS Architectural and Engineering Design Guide to include climate change resilience. The plan is to join a workgroup that will include representatives from the National Institute of Building Sciences, National Aeronautics and Space Administration, GSA, and Harvard University.

As a part of a center committed to the health of the American people, the CDC Sustainability Office will continue to promote health and wellness as a part of a sustainable lifestyle. The Office will pursue this through partnerships with Atlanta-area initiatives as well as design and health leadership nationally. Some notable projects in FY 2018 that promote the awareness of the health and built environment connection include the CDC partnership with the Atlanta Better Buildings Challenge, the CDC Sustainability and Health Webinar Series, and Fitwel certification. In a commitment to health for the CDC employees and reducing absenteeism rates, CDC has committed to the Fitwel certification of one existing building per quarter for applicable facilities. All planned new construction facilities will also be Fitwel certified.

#### **Notable Projects and Highlights**

The HHS Green Champions Awards program recognizes the exceptional performance of HHS energy management personnel in implementing projects, programs, and alternative financing contracts to meet the requirements of the Energy Policy Act of 2005 (EPACT 05), the Energy Independence and Security Act of 2007 (EISA 2007), and current executive orders. In FY 2017, 130 employees received awards in the three awards categories.

HHS won two 2018 Federal Energy Management Program Energy and Water Management Awards. The first was in the Lab and Data Center Award category for the CDC and NIH team that implemented

programs to manage ultra-low temperature freezers — one of the most energy-intensive pieces of laboratory equipment — to increase equipment reliability and reduce waste and energy costs.

Strategies included retiring freezers that were no longer needed, tuning freezer temperature, and performing regular preventative maintenance to conserve resources and improve operational efficiency. The second award was a project award for the NIH National Institute of Environmental Health Sciences (NIEHS). NIH and NIEHS completed construction of the Department's first net-zero energy facility, designed to generate enough solar photovoltaic power generation to more than offset total energy consumption on an annual basis — cutting costs, conserving energy resources, and improving the site's security and resilience. The facility is also on pace to meet LEED Platinum certification through the U.S. Green Buildings Council.