

Department of Health and Human Services

DEPARTMENTAL APPEALS BOARD

Civil Remedies Division

Center for Tobacco Products,
(FDA No. FDA-2014-H-1163)

Complainant,

v.

Abbas Willimatic LLC d/b/a Sam's Food Stores / Citgo,

Respondent.

Docket No. C-14-1675

Decision No. CR3418

Date: October 15, 2014

INITIAL DECISION AND DEFAULT JUDGMENT

The Center for Tobacco Products (CTP) began this matter by serving an administrative complaint on Respondent, Abbas Willimatic LLC d/b/a Sam's Food Stores / Citgo, at 217 Main Street, Willimantic, Connecticut 06226 and by filing a copy of the complaint with the Food and Drug Administration's (FDA) Division of Dockets Management. The complaint alleges that Sam's Food Stores / Citgo unlawfully sold tobacco products to minors and failed to verify, by means of photo identification containing a date of birth, that the purchaser of a tobacco product was 18 years of age or older, thereby violating the Federal Food, Drug, and Cosmetic Act (Act), 21 U.S.C. § 301 *et seq.*, and its implementing regulations, 21 C.F.R. pt. 1140. CTP seeks to impose a \$500 civil money penalty against Respondent Sam's Food Stores / Citgo.

As provided for in 21 C.F.R. §§ 17.5 and 17.7, on August 14, 2014, CTP served the complaint on Respondent Sam's Food Stores / Citgo by United Parcel Service. In the complaint and accompanying cover letter, CTP explained that, within 30 days, Respondent should pay the penalty, file an answer, or request an extension of time in which to file an answer. CTP warned Respondent that, if it failed to take one of these actions within 30 days, the Administrative Law Judge could, pursuant to 21 C.F.R.

§ 17.11, issue an initial decision ordering it to pay the full amount of the proposed penalty. Respondent Sam's Food Stores / Citgo has neither filed an answer within the time prescribed, nor requested an extension of time within which to file an answer. Pursuant to 21 C.F.R. § 17.11, I assume that the facts alleged in the complaint (but not its conclusory statements) are true. Specifically:

- At Respondent's business establishment, 217 Main Street, Willimantic, Connecticut 06226, on May 21, 2013, at approximately 2:23 PM, an FDA-commissioned inspector observed Respondent's staff sell a package of Newport Smooth Select Menthol Box 100s cigarettes to a person younger than 18 years of age;
- In a warning letter issued on June 13, 2013, CTP informed Respondent of the inspector's observation from May 21, 2013, and that such an action violates federal law, 21 C.F.R. § 1140.14(a). The letter further warned that if Respondent failed to correct its violations, the FDA could impose a civil money penalty or take other regulatory action;
- At Respondent's business establishment, 217 Main Street, Willimantic, Connecticut 06226, on January 29, 2014, at approximately 11:21 AM, FDA-commissioned inspectors documented Respondent's staff selling a package of Skoal Long Cut Xtra Wintergreen smokeless tobacco to a person younger than 18 years of age. The inspectors also documented that Respondent's staff failed to verify, by means of photo identification containing the bearer's date of birth, that the purchaser of a tobacco product was 18 years of age or older.

These facts establish Respondent's liability under the Act. The Act prohibits misbranding of a tobacco product. 21 U.S.C. § 331(k). A tobacco product is misbranded if sold or distributed in violation of regulations issued under section 906(d) of the Act. 21 U.S.C. § 387f(d); *see* 21 U.S.C. § 387c(a)(7)(B); 21 C.F.R. § 1140.1(b). The Secretary of the U.S. Department of Health and Human Services issued the regulations at 21 C.F.R. pt. 1140 under section 906(d) of the Act. 21 U.S.C. § 387a-1; *see* 21 U.S.C. § 387f(d)(1); 75 Fed. Reg. 13,225, 13,229 (Mar. 19, 2010). Under 21 C.F.R. § 1140.14(a), no retailer may sell cigarettes or smokeless tobacco to any person younger than 18 years of age. Under 21 C.F.R. § 1140.14(b)(1), retailers must verify, by means of photo identification containing the bearer's date of birth, that no cigarette or smokeless tobacco purchaser is younger than 18 years of age.

A \$500 civil money penalty is permissible under 21 C.F.R. § 17.2.

Order

For these reasons, I enter default judgment in the amount of \$500 against Respondent Abbas Willimatic LLC d/b/a Sam's Food Stores / Citgo. Pursuant to 21 C.F.R. § 17.11(b), this order becomes final and binding upon both parties after 30 days of the date of its issuance.

/s/
Catherine Ravinski
Administrative Law Judge