

Department of Health and Human Services

DEPARTMENTAL APPEALS BOARD

Civil Remedies Division

Center for Tobacco Products,
(FDA No. FDA-2014-H-0613)

Complainant

v.

Norbona LLC d/b/a Norbona Food Mart,

Respondent.

Docket No. C-14-1103

Decision No. CR3311

Date: July 28, 2014

INITIAL DECISION AND DEFAULT JUDGMENT

The Center for Tobacco Products (CTP) began this matter by serving an administrative complaint on Respondent, Norbona LLC d/b/a Norbona Food Mart, at 1921 33rd Street, Everett, Washington 98201, and by filing a copy of the complaint with the Food and Drug Administration's (FDA) Division of Dockets Management. The complaint alleges that Norbona Food Mart unlawfully sold cigarettes to minors, thereby violating the Federal Food, Drug, and Cosmetic Act (Act), 21 U.S.C. § 301 *et seq.*, and its implementing regulations, 21 C.F.R. pt. 1140. CTP seeks to impose a \$250 civil money penalty against Respondent Norbona Food Mart.

As provided for in 21 C.F.R. §§ 17.5 and 17.7, on May 29, 2014, CTP served the complaint on Respondent Norbona Food Mart by United Parcel Service. In the complaint and accompanying cover letter, CTP explained that, within 30 days, Respondent should pay the penalty, file an answer, or request an extension of time in which to file an answer. CTP warned Respondent that, if it failed to take one of these actions within 30 days, the Administrative Law Judge could, pursuant to 21 C.F.R. § 17.11, issue an initial decision ordering it to pay the full amount of the proposed penalty.

Respondent Norbona Food Mart has neither filed an answer within the time prescribed, nor requested an extension of time within which to file an answer. Pursuant to 21 C.F.R. § 17.11, I assume that the facts alleged in the complaint (but not its conclusory statements) are true. Specifically:

- At Respondent's business establishment, 3027 Broadway, Everett, Washington 98201, on May 15, 2013, at approximately 4:47 PM, an FDA-commissioned inspector observed Respondent's staff sell a package of Newport Box 100s cigarettes to a person younger than 18 years of age;
- In a warning letter issued on May 30, 2013, CTP informed Respondent of the inspector's observation from May 15, 2013, and that such an action violates federal law, 21 C.F.R. § 1140.14(a). The letter further warned that if Respondent failed to correct its violation, the FDA could impose a civil money penalty or take other regulatory action;
- At Respondent's business establishment, 3027 Broadway, Everett, Washington 98201, on September 13, 2013, at approximately 3:58 PM, FDA-commissioned inspectors documented Respondent's staff selling a package of Marlboro cigarettes to a person younger than 18 years of age.

These facts establish Respondent's liability under the Act. The Act prohibits misbranding of a tobacco product. 21 U.S.C. § 331(k). A tobacco product is misbranded if sold or distributed in violation of regulations issued under section 906(d) of the Act. 21 U.S.C. § 387f(d); *see* 21 U.S.C. § 387c(a)(7)(B); 21 C.F.R. § 1140.1(b). The Secretary issued the regulations at 21 C.F.R. pt. 1140 under section 906(d) of the Act. 21 U.S.C. § 387(a); *see* 21 U.S.C. § 387f(d)(1); 75 Fed. Reg. 13,229 (Mar. 10, 2010). Under 21 C.F.R. § 1140.14(a), no retailer may sell cigarettes or smokeless tobacco to any person younger than 18 years of age.

A \$250 civil money penalty is permissible under 21 C.F.R. § 17.2.

